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# BEFORE THE SURFACE TRANSPORTATION BOARD

CARGILL, INCORPORATED 15407 McGinty Road West Wayzata, Minnesota 55391-2398  Complainant,	) ) ) )
•	) ) Docket No. 42120
v.	) Docket 140. 42120
BNSF RAILWAY COMPANY 2650 Lou Menk Drive	Office of Proceedings
Fort Worth, Texas 76131-2830	MAR 4 - 2011
Defendant.	Part of Public Record

#### SUPPLEMENT TO COMPLAINT

## CARGILL, INCORPORATED

OF COUNSEL:

Slover & Loftus LLP 1224 Seventeenth Street, N.W. Washington D.C. 20036

Dated: March 4, 2011

By: John H. LeSeur

Peter A. Pfohl

Daniel M. Jaffe

Stephanie M. Adams Slover & Loftus LLP

1224 Seventeenth Street, N.W.

Washington, D.C. 20036

(202) 347-7170

**Attorneys for Complainant** 

# BEFORE THE SURFACE TRANSPORTATION BOARD

CARGILL, INCORPORATED 15407 McGinty Road West Wayzata, Minnesota 55391-2398  Complainant,	) ) ) ) )
v.  BNSF RAILWAY COMPANY 2650 Lou Menk Drive Fort Worth, Texas 76131-2830	) Docket No. 42120 ) ) ) ) )
Defendant.	) ) )

#### **SUPPLEMENT TO COMPLAINT**

COMES NOW Cargill, Incorporated ("Cargill") to file this Supplement to the Complaint Cargill filed on April 19, 2010 under 49 U.S.C. § 11701(b) seeking the prescription of reasonable fuel surcharge practices and monetary damages. In support hereof, Cargill states as follows:

1. In paragraph 5 of the Complaint, Cargill alleged that BNSF was invoicing, and Cargill was paying, a fuel surcharge on Cargill's common carrier transportation services under a tariff denominated as BNSF Rules Book 6100-A, Item 3375L, Section B. Cargill defined this tariff item "and its predecessor and successor iterations" as the "Assailed Tariff Item."

- 2. Cargill alleged in its Complaint that BNSF's collection of fuel surcharges under the Assailed Tariff Item for Cargill's common carrier traffic constituted an unreasonable practice under 49 U.S.C. § 10702(2) for the reasons set forth in paragraphs 6, 7, and 8 of the Complaint.
- 3. In paragraph 9 of its Complaint, Cargill stated that "[t]his Complaint covers any changes to, or modifications of, the Assailed Tariff Item that BNSF may establish during the course of this proceeding."
- 4. In its prayer for relief, Cargill requested, *inter alia*, that the Board investigate its Complaint; find that the assailed fuel surcharge practices are unreasonable; prescribe reasonable fuel surcharge practices; and award Cargill damages. Complaint at 4-5 (WHEREFORE ¶).
- 5. On December 17, 2010, Defendant BNSF Railway Company ("BNSF") published a notice on its website (copy in Attachment 1) stating that "BNSF's strike price for our fuel surcharge program will be reset from \$1.25 per gallon to \$2.50 per gallon beginning January 2011" and that "[t]ariff changes for Agricultural Products customers are targeted for early March 2011."
- 6. Cargill is an Agricultural Products customer of BNSF and pays fuel surcharges on common carrier transportation of Agricultural Products. See Complaint ¶ 4.
- 7. BNSF has published a tariff item, currently set forth in BNSF Rules Book 6100-A, Item 3376D, Section B (copy in Attachment 2), that contains a mileage-based fuel surcharge with a strike price of \$2.50 per gallon.

- 8. Counsel for BNSF has informed counsel for Cargill that BNSF does not believe the Complaint covers Item 3376D, Section B.
- 9. While Cargill believes that Item 3376, Section B (or any other rebased fuel surcharge that might be applied to its common carrier traffic) is a "successor" to Item 3375L, Section B, Cargill hereby expressly supplements its Complaint to include, as an "Assailed Tariff Item" under Paragraph 5 of the Complaint, Item 3376D Section B (including successor iterations), or any other rebased version of Item 3375L, Section B (regardless of its numerical designation) that is applied to Cargill's common carrier shipments during the pendency of this case.
- 10. As supplemented, Cargill's allegations of unreasonable practices set forth in paragraphs 6, 7, and 8 of its Complaint, as well as its prayer for relief, apply to the Assailed Tariff Item as supplemented in paragraph 9 above.
- 11. The Board dismissed paragraph 8 of Cargill's Complaint in its decision served on January 4, 2010. Cargill's petition seeking reconsideration of that decision is pending before the Board.

Respectfully submitted,

CARGILL, INCORPORATED

OF COUNSEL:

Slover & Loftus LLP 1224 Seventeenth Street, N.W. Washington D.C. 20036

Dated: March 4, 2011

John H. LeSeur By: Peter A. Pfohl Daniel M. Jaffe Stephanie M. Adams Slover & Loftus LLP 1224 Seventeenth Street, N.W.

Washington, D.C. 20036

(202) 347-7170

Attorneys for Complainant

## **CERTIFICATE OF SERVICE**

Pursuant to 49 C.F.R. § 1111.3, I hereby certify that I have this 4th day of March, 2011 caused to be served copies of the foregoing Supplement to Complaint on the following by hand delivery:

Samuel M. Sipe, Jr.
Anthony J. LaRocca
Linda S. Stein
Steptoe & Johnson LLP
1330 Connecticut Avenue, N.W.
Washington DC 20036

Peter A. Pfoh

An Attorney for Complainant



#### Ag Marketing Pricing News

12/17/2010

Ag Fuel Surcharge Implementation - Clarification

BNSF's strike price for our fuel surcharge program will be reset from \$1.25 per gallon to \$2.50 per gallon beginning January 2011 Tariff changes for Agricultural Products customers are targeted for éarly March 2011 Please refer to the \$1.25 per gallon fuel surcharge rates until the tariff revision is published. Contracts will be addressed as they renew.

Tables reflecting the new sinke price and other program details are available on the BNSF website at http://www.bnsf.com/customors/fuel-surcharge/.

If you have any questions, please call your representative

Your business is important to us. Thank you for choosing BNSF as your transportation service provider.

If you have any questions, please send an e-mail to Customer Notifications@bnsf com

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BNSF RAILWAY COMPANY BNSF RULES BOOK 6100-A (Cancels BNSF Rules Book 6100)

CONTAINING
RULES, REGULATIONS AND SPECIAL CHARGES
GOVERNING
THE TRANSPORTATION OF FREIGHT
ON
BNSF RAILWAY COMPANY
IN
THE UNITED STATES, MEXICO AND CANADA
AND
REGULATIONS GOVERNING CURRENCY EXCHANGE ON TRAFFIC
FROM, TO AND BETWEEN STATIONS IN CANADA
AND
CAR HIRE ON TRAFFIC TO OR FROM MEXICO

For explanation of abbreviations / reference marks, see Item 110

ALSO APPLICABLE ON INTRASTATE TRAFFIC

**ISSUED DECEMBER 29, 2000** 

**EFFECTIVE JANUARY 1, 2001** 

Issued by J. C. Engstrom, P. O. Box 961069, Ft. Worth, TX 76161-0069

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Item 3376-D - Charge - Carload Percentage Based and Mileage Based Fuel Surcharge (\$2.50 Strike Price)
Issued December 1, 2010 - Effective January 1, 2011 (Increase)

General – Refer to Item 3374 for General Rules and Methodology for calculating the fuel surcharge.

- Section A of this item contains the Percentage Based Fuel Surcharge
- Section B of this item contains the Mileage Based Fuel Surcharge

#### Section A: Percentage Based Fuel Surcharge:

Application - Applies on the following carload shipments:

- EXEMPT shipments, not moving under contracts/private price authorities (except as otherwise provided):
  - o For a list of Exempt Commodities, please refer to 49 CFR 1039, which is available online at http://www.access.gpo.gov/nara/cfr/waisidx 00/49cfr1039 00.html
  - Including shipments in boxcars.
- Or, Shipments moving under contracts/private price authorities with an effective date of 1/1/2011 or after unless otherwise stated.
- Or, Shipments moving under price authorities referring specifically to this item (3376 Section A).
- Except Agricultural Commodities. For a list of agricultural commodities, please refer to BNSF web page at <u>Agricultural Commodities</u>.

A fuel surcharge applies as shown in the Fuel Surcharge Table in this section.

When the U. S. Average Price of Retail On-Highway Diesel Fuel (HDF) monthly average equals or exceeds \$2.50 per gallon;

- A positive fuel surcharge will apply on the applicable linehaul freight charges.
- The fuel surcharge will be included as a separate line item on the invoice for freight charges for each shipment.

When the U. S. Average Price of Retail On-Highway Diesel Fuel (HDF) monthly average is less than \$2.50 per gallon and equals or exceeds \$1.25 per gallon;

- When BNSF is the collecting carrier of linehaul freight charges, a negative fuel surcharge will apply
  only on BNSF's portion of the linehaul freight charges unless otherwise stated.
- A negative fuel surcharge will not be assessed to other carriers' portions of the linehaul freight charges, and their portions will not be included in the calculation.
- The negative fuel surcharge will be included as a deduction in a separate line item on the invoice for freight charges for each shipment.
- When BNSF is not the collecting carrier of linehaul freight charges, no negative fuel surcharge will
  apply.

(Item continued on next page)

Item 3376-D - Charge- Carload Percentage Based and Mileage Based Fuel Surcharge (\$2.50 Strike Price) (Item Continued)

Section A: Percentage Based Fuel Surcharge

Carload Percentage Based Fuel Surcharge Table				
Time Pe riods Average Price of HDF Between	Applicable Fuel Surcharge	Time Periods Average Price of HDF Between	Applicable Fuel Surcharge	
Each \$0.05 HDF per gallon	Decrease 0.5%	\$2.90 to \$2.949	4.5%	
decrease thereafter to \$1.25				
\$1.70 to \$1.749	-7.5%	\$2.95 to \$2.999	5.0%	
\$1.75 to \$1.799	-7.0%	\$3.00 to \$3.049	5.5%	
\$1.80 to \$1.849	-6.5%	\$3.05 to \$3.099	6.0%	
\$1.85 to \$1.899	-6.0%	\$3.10 to \$3.149	6.5%	
\$1.90 to \$1.949	-5.5%	\$3.15 to \$3.199	7.0%	
\$1.95 to \$1.999	-5.0%	\$3.20 to \$3.249	7.5%	
\$2.00 to \$2.049	-4.5%	\$3.25 to \$3.299	8.0%	
\$2.05 to \$2.099	-4.0%	\$3.30 to \$3.349	8.5%	
\$2.10 to \$2.149	-3.5%	\$3.35 to \$3.399	9.0%	
\$2.15 to \$2.199	-3.0%	\$3.40 to \$3.449	9.5%	
\$2.20 to \$2.249	-2.5%	\$3.45 to \$3.499	10.0%	
\$2.25 to \$2.299	-2.0%	\$3.50 to \$3.549	10.5%	
\$2.30 to \$2.349	-1.5%	\$3,55 to \$3.599	11.0%	
\$2.35 to \$2.399	-1.0%	\$3.60 to \$3.649	11.5%	
\$2.40 to \$2.449	-0.5%	\$3.65 to \$3.699	12.0%	
\$2.45 to \$2.499	0.0%	\$3.70 to \$3.749	12.5%	
\$2.50 to \$2.549	0.5%	\$3.75 to \$3.799	13.0%	
\$2.55 to \$2.599	1.0%	\$3.80 to \$3.849	13.5%	
\$2.60 to \$2.649	1.5%	\$3.85 to \$3.899	14.0%	
\$2.65 to \$2.699	2.0%	\$3.90 to \$3.949	14.5%	
\$2.70 to \$2.749	2.5%	\$3.95 to \$3.999	15.0%	
\$2.75 to \$2.799	3.0%	\$4.00 to \$4.049	15.5%	
\$2.80 to \$2.849	3.5%	\$4.05 to \$4.099	16.0%	
\$2.85 to \$2.899	4.0%	Each \$0.05 HDF per gallon increase	Additional .5%	

(Item continued on next page)

了一个人的时间,只是这种情况是我们的情况是一个时间,我们就是一个时间,我们就是一个时间,这种时间,这种时间,这种时间,这种时间,这种时间,这种时间是我们的一个时间

# Item 3376-D - Charge - Carload Percentage Based and Mileage Based Fuel Surcharge (\$2.50 Strike Price) (Item Continued)

#### Section B: Mileage Based Fuel Surcharge:

Application - Applies on the following carload shipments:

- Regulated shipments (except as otherwise provided):
  - When an Item covering BNSF Fuel Surcharge refers to Regulated Commodities, it refers to all commodities except those that are EXEMPT; for a list of EXEMPT commodities, please refer to 49 CFR 1039, which is available online at: <a href="http://www.access.gpo.gov/nara/cfr/waisidx.00/49cfr1039\_00.html">http://www.access.gpo.gov/nara/cfr/waisidx\_00/49cfr1039\_00.html</a>
  - Excluding shipments in boxcars.
- Or Agricultural Commodities (including regulated and exempt shipments). For a list of agricultural commodities, please refer to BNSF web page at <u>Agricultural Commodities</u>. See Geographical Definitions and Exceptions below.
- Or Shipments moving under pricing authorities referring specifically to this item (3376 Section B).

A fuel surcharge applies as shown in the Fuel Surcharge Table in this section.

When the U. S. Average Price of Retail On-Highway Diesel Fuel (HDF) monthly average equals or exceeds \$2.50 per gallon;

- A positive fuel surcharge will apply on the applicable linehaul freight charges.
- The fuel surcharge will be included as a separate line item on the invoice for freight charges for each shipment.

When the U. S. Average Price of Retail On-Highway Diesel Fuel (HDF) monthly average is less than \$2.50 per gallon and equals or exceeds \$1.25 per gallon;

- When BNSF is the collecting carrier of linehaul freight charges, a negative fuel surcharge will apply only on BNSF's portion of the linehaul freight charges unless otherwise stated.
- A negative fuel surcharge will not be assessed to other carriers' portions of the linehaul freight charges, and their portions will not be included in the calculation.
- The negative fuel surcharge will be included as a deduction in a separate line item on the invoice for freight charges for each shipment.
- When BNSF is not the collecting carrier of linehaul freight charges, no negative fuel surcharge will apply.

#### Geographical Definitions and Exceptions -

- For Agricultural Commodities only:
  - o Pacific North West (PNW) export destinations will be grouped using Seattle, WA as destination upon which the mileage based fuel surcharge will be calculated for all whole grain (STCC 011) shipments from all BNSF origin states except California, Oregon, or Washington.
    - Export destinations will be as follows: PNW Group: Rivergate, OR, Portland, OR, Kalama, WA, Longview, WA, Seattle, WA, Tacoma, WA and Vancouver, WA. As an example, the fuel surcharge from Alton, ND to Vancouver, WA will be calculated using the miles from Alton, ND to Seattle, WA (1,496 miles).
  - Texas Gulf export facilities will be grouped using Houston, TX as the destination upon which the mileage based fuel surcharge will be calculated for all whole grain (STCC 011 and STCC 2041979) shipments.
    - Export destinations will be as follows: Texas Gulf Group: Beaumont, Corpus Christi, Galena Park, Galveston, Houston and Port of Brownsville, TX. Shipments must be unloaded at these destinations. As an example, the fuel surcharge from Wichita, KS to Galveston, TX will be calculated using the miles from Wichita, KS to Houston, TX (632 miles).

(Item continued on next page)

## BNSF Rules Book 6100 - A

Item 3376-D - Charge - Carload Percentage Based and Mile age Based Fuel Surcharge (\$2.50 Strike Price) (Item Concluded)

Section B: Mileage Based Fuel Surcharge

,	Carload Mileage Based Fuel Surcharge Table				
Price of HDF	Fuel Surcharge	Price of HDF Between	Fuel Surcharge		
Between	Cents per Mile		Cents per Mile		
Each \$0.04 HDF per	Decrease 0.01				
gallon decrease	per mile	\$2.98 to \$3.019	0.13		
thereafter to \$1.25					
\$1.90 to \$1.939	-0.14	\$3.02 to \$3.059	0.14		
\$1.94 to \$1.979	-0.13	\$3.06 to \$3.099	0.15		
\$1.98 to \$2.019	-0.12	\$3.10 to \$3.139	0.16		
\$2.02 to \$2.059	-0.11	\$3.14 to \$3.179	0.17		
\$2.06 to \$2.099	-0.10	\$3.18 to \$3.219	0.18		
\$2.10 to \$2.139	-0.09 .	\$3.22 to \$3.259	0.19		
\$2.14 to \$2.179	-0.08	\$3.26 to \$3.299	0.20		
\$2.18 to \$2.219	-0.07	\$3.30 to \$3.339	0.21		
\$2.22 to \$2.259	-0.06	\$3.34 to \$3.379	0.22		
\$2.26 to \$2.299	-0.05	\$3.38 to \$3.419	0.23		
\$2.30 to \$2.339	-0.04	\$3.42 to \$3.459	0.24		
\$2.34 to \$2.379	-0.03	\$3.46 to \$3.499	0.25		
\$2.38 to \$2.419	-0.02	\$3.50 to \$3.539	0.26		
\$2.42 to \$2.459	-0.01	\$3.54 to \$3.579	0.27		
\$2.46 to \$2.499	0.00	\$3.58 to \$3.619	0.28		
\$2.50 to \$2.539	0.01	\$3.62 to \$3.659	0.29		
\$2.54 to \$2.579	0.02	\$3.66 to \$3.699	0.30		
\$2.58 to \$2.619	0.03	\$3.70 to \$3.739	0.31		
\$2.62 to \$2.659	0.04	\$3.74 to \$3.779	0.32		
\$2.66 to \$2.699	0.05	\$3.78 to \$3.819	0.33		
\$2.70 to \$2.739	0.06	\$3.82 to \$3.859	0.34		
\$2.74 to \$2.779	0.07	\$3.86 to \$3.899	0.35		
\$2.78 to \$2.819	0.08	\$3.90 to \$3.939	0.36		
\$2.82 to \$2.859	0.09	\$3.94 to \$3.979	0.37		
\$2.86 to \$2.899	0.10	\$3.98 to \$4.019	0.38		
\$2.90 to \$2.939	0.11 .	\$4.02 to \$4.059	0.39 .		
\$2.94 to \$2.979	0.12	Each \$0.04 HDF per	Additional \$0.01 per		
		gallon increase	mile		